



December 14, 2005

Highlights of the Conference Report to Accompany H.R. 3010, Departments of Labor, Health and Human Services, and Education, and Related Agencies Appropriations Bill, 2006

On December 13, the conference report, H. Rept. 109-337, was filed.

Noteworthy

- The conference report provides \$601.64 billion in total budgetary resources. Of this funding, \$142.51 billion is discretionary budget authority for FY06, which is \$784.7 million above the Administration's request, but \$164.0 million below the FY05 enacted level. The mandatory spending total of \$459.48 billion is \$106 billion (or 30 percent) above last year's.
- On November 17, a previous conference report did not pass the House of Representatives. This revised conference agreement provides an additional \$90.0 million for health professions and rural health programs over the initial agreement. This additional funding is offset by a reduction of \$120.0 million in pandemic preparedness funds. Additionally, the provision to eliminate erectile dysfunction coverage by Medicare was removed.
- The conference report provides \$28.62 billion for the National Institutes of Health (NIH), which is \$107.7 million above the Administration's request and \$253.0 million above the FY05 enacted level.
- The conference report provides \$2.18 billion for the Low Income Home Energy Assistance Program (LIHEAP), which is \$183.0 million above the Administration's request and \$601,000 above the FY05 enacted level.
- The conference report does **not** include member-specific projects (earmarks), emergency funding for avian flu, or the Senate-passed bill language that adjusted the timing of the October 2006 Supplemental Security Income benefit payment to allow for more than \$3 billion in additional spending.

Highlights

(FY06 discretionary budget authority—amount in billions)

<u>Title</u>	<u>President's Request</u>	<u>Conference Report</u>
Title I—Department of Labor	\$11.59	\$11.63
Title II—Department of Health and Human Services	\$62.67	\$63.41
Title III—Department of Education	\$56.22	\$56.52
<u>Title IV—Related Agencies</u>	<u>\$11.61</u>	<u>\$11.46</u>
Total	\$141.73¹	\$142.51²

Highlights of Changes

The conference report includes the following changes from the original version, which was defeated on the House floor on November 17, 2005. On December 14, the revised conference report passed the House by a vote of 215-213.

Rural Health and Health Professions Programs: Provides an additional \$90.0 million for rural health and health professions programs. This is offset by a reduction of \$120.0 million in pandemic preparedness funds from the Public Health and Social Security Emergency Fund; \$64.0 million remains in the bill for these purposes. Additional funds are expected to be addressed when Congress considers the Administration request for emergency funds for avian flu preparedness.

Office of Rural Health Research and Policy: Provides \$8.8 million to restore funding for this office, which ensures that Rural America has a coordinated voice on national rural health issues. This funding was not included in the original conference report and would provide the same amount as last year's level and the budget request.

Rural Health Outreach Grants: Provides \$28.5 million to restore funding to last year's level. The program received \$10.8 million in the original conference report level, which was the same as the Administration's budget request.

¹ Totals do not add due to scorekeeping.

² Totals do not add due to scorekeeping.

Scholarships for Disadvantaged Students: Provides \$47.1 million for Disadvantaged Student Scholarships, which is \$12.0 million above the original conference report.

Area Health Education Centers: Provides \$28.9 million to restore funding to last year's level. The program received \$2.0 million in the original version of the conference report. The Administration did not request funds.

Medical Training: Provides \$41.2 million for Training in Primary Care and Dentistry, which is \$13.0 million above the original conference report. The Faculty Loan Repayment program is restored to last year's level, \$600,000 over the original version and \$1.3 million above the budget request.

Erectile Dysfunction Funding Prohibition: The bill drops a provision prohibiting funds in the bill to be used to provide prescription drug coverage under Medicare for erectile dysfunction. This results in a \$90 million decrease in funds, which is partially offset by reducing Medicare Modernization Act implementation funds by \$60 million and reducing pandemic preparedness resources by \$30 million. More than \$800 million is provided to implement the new Medicare prescription drug benefit. No funds were provided in the previous year as these costs were covered by mandatory spending.

Bill Provisions

Title I – Department of Labor

Title I provides \$14.76 billion for the Department of Labor, which is \$39.7 million above the Administration's request, but \$557.7 million below the FY05 enacted level. Of this total, \$11.63 billion is discretionary budget authority. Significant spending accounts include:

Employment and Training Administration:

Conference Report: Provides \$10.58 billion.

Senate Committee-Reported Bill: Provided \$10.82 billion for the Employment and Training Administration, which is \$218.6 million above the Administration's request, but \$336.9 million below the FY05 enacted level.

Training and Employment Services:

Conference Report: Provides \$5.12 billion.

Senate Committee-Reported Bill: Provided \$5.25 billion for Training and Employment Services, which is \$195.3 million above the Administration's request, but nearly \$87 million below the FY05 enacted level.

Job Corps:

Conference Report: Provides \$1.57 billion.

Senate Committee-Reported Bill: Provided \$1.58 billion for Job Corps, which is nearly \$65 million above the Administration's request and \$30.1 million above the FY05 enacted level.

Federal Unemployment Benefits and Allowances:

Conference Report: Provides \$966.4 million.

Senate Committee-Reported Bill: Provided \$966.4 million for Federal Unemployment Benefits and Allowances, which is equal to the Administration's request, but \$90.9 million below the FY05 enacted level.

State Unemployment Insurance and Employment Service Operations:

Conference Report: Provides \$3.39 billion.

Senate Committee-Reported Bill: Provided nearly \$3.5 billion for State Unemployment Insurance and Employment Service Operations, which is \$29.4 million above the Administration's request, but \$136.9 million below the FY05 enacted level.

Employee Benefits Security Administration (EBSA):

Conference Report: Provides \$134.9 million.

Senate Committee-Reported Bill: Provided \$134.9 million for the EBSA, which is \$2.1 million below the Administration's request, but \$3.7 million above the FY05 enacted level.

Pension Benefit Guaranty Corporation (PBGC):

Conference Report: Provides nearly \$297 million.

Senate Committee-Reported Bill: Provided nearly \$297 million for the PBGC, which is equal to the Administration's request and \$30.6 million above the FY05 enacted level.

Employment Standards Administration (ESA):

Conference Report: Provides \$2.12 billion.

Senate Committee-Reported Bill: Provided \$2.12 billion for the ESA, which is \$3.7 million below the Administration's request, but \$26.8 million above the FY05 enacted level.

Occupational Safety and Health Administration (OSHA):

Conference Report: Provides \$477.2 million.

Senate Committee-Reported Bill: Provided \$477.5 million for OSHA, which is \$10.5 million above the Administration's request and \$13.3 million above the FY05 enacted level.

Mine Safety And Health Administration (MSHA):

Conference Report: Provides \$280.5 million.

Senate Committee-Reported Bill: Provided \$280.5 million for the MSHA, which is equal to the Administration's request and \$1.4 million above the FY05 enacted level.

Bureau of Labor Statistics (BLS):

Conference Report: Provides \$542.5 million.

Senate Committee-Reported Bill: Provided \$542.5 million for the BLS, which is equal to the Administration's request and \$13.5 million above the FY05 enacted level.

Veterans Employment and Training:

Conference Report: Provides \$224.3 million.

Senate Committee-Reported Bill: Provided \$224.3 million for Veterans Employment and Training, which is equal to the Administration's request and \$1.5 million above the FY05 enacted level.

Title II – Department of Health and Human Services

Title II provides a total of \$474.14 billion for the Department of Health and Human Services, which is \$660.4 million above the Administration's request and \$94.94 billion above the FY05 enacted level. Of this funding, \$63.41 billion is discretionary budget authority. Significant spending accounts include:

Health Resources and Services Administration (HRSA):

Conference Report: Provides \$6.62 billion.

Senate Committee-Reported Bill: Provided nearly \$7.4 billion for the HRSA, which is \$1.43 billion above the Administration's request and \$595.4 million above the FY05 enacted level.

Ryan White AIDS Program:

Conference Report: Provides \$2.08 billion.

Senate Committee-Reported Bill: Provided \$2.08 billion for the Ryan White AIDS Program, which is equal to the Administration's request and \$10.0 million above the FY05 enacted level.

National Cord Blood Stem Cell Bank:

Conference Report: Provides \$4.0 million.

Senate Committee-Reported Bill: Provided \$9.9 million for the National Cord Blood Stem Cell Bank, which is equal to the FY05 enacted level. The Administration did not request such funding.

Family Planning:

Conference Report: Provides nearly \$286 million.

Senate Committee-Reported Bill: Provided nearly \$286 million for the Title X Family Planning program, which is equal to the Administration's request and the FY05 enacted level.

Centers for Disease Control (CDC):

Conference Report: Provides \$5.88 billion.

Senate Committee-Reported Bill: Provided \$5.99 billion for the CDC, which is \$1.95 billion above the Administration's request and \$1.48 billion above the FY05 enacted level.

National Institutes of Health (NIH):

Conference Report: Provides \$28.62 billion.

Senate Committee-Reported Bill: Provided \$29.41 billion for the NIH, which is \$904.7 million above the Administration's request and \$1.05 billion above the FY05 enacted level.

Substance Abuse and Mental Health Services Administration (SAMHSA):

Conference Report: Provides \$3.24 billion.

Senate Committee-Reported Bill: Provided \$3.38 billion for the SAMHSA, which is \$49.1 million above the Administration's request, but \$6.7 million below the FY05 enacted level.

Centers for Medicare and Medicaid Services Grants to States:

Conference Report: Provides \$400.65 billion.

Senate Committee-Reported Bill: Provided \$400.84 billion for Centers for Medicare and Medicaid Services Grants to States, which is \$25.9 million above the Administration's request and \$96.06 billion above the FY05 enacted level.

Grants to States for Medicaid:

Conference Report: Provides \$156.95 billion.

Senate Committee-Reported Bill: Provided \$156.95 billion for Grants to States for Medicaid, which is equal to the Administration's request and \$33.18 billion above the FY05 enacted level.

Administration for Children and Families:

Conference Report: Provides \$26.7 billion in discretionary budget authority.

Senate Committee-Reported Bill: Provided \$26.8 billion in discretionary budget authority for the Administration for Children and Families, which is \$816.0 million above the Administration's request and \$5.3 million above the FY05 enacted level.

Low Income Home Energy Assistance Program (LIHEAP):

Conference Report: Provides \$2.18 billion.

Senate Committee-Reported Bill: Provided \$2.18 billion for LIHEAP, which is \$183.0 million above the Administration's request and \$601,000 above the FY05 enacted level.

Head Start:

Conference Report: Provides \$6.85 billion.

Senate Committee-Reported Bill: Provided \$6.87 billion for Head Start, which is \$25.0 million below the Administration's request, but \$31.2 million above the FY05 enacted level.

Abstinence Education:

Conference Report: Provides \$114.5 million.

Senate Committee-Reported Bill: Provided \$105.5 million for Abstinence Education, which is \$37.0 million below the Administration's request, but \$1.8 million above the FY05 enacted level.

Payments to States for Foster Care and Adoption:

Conference Report: Provides \$6.62 billion.

Senate Committee-Reported Bill: Provided \$6.62 billion for Payments to States for Foster Care and Adoption, which is equal to the Administration's request, but \$185.6 million below the FY05 enacted level.

Administration on Aging:

Conference Report: Provides \$1.38 billion.

Senate Committee-Reported Bill: Provided \$1.39 billion for the Administration on Aging, which is \$22.7 million above the Administration's request, but \$1.6 million below the FY05 enacted level.

Title III – Department of Education

Title III provides \$63.54 billion for the Department of Education, which is \$4.60 billion above the Administration's request and \$4.33 billion above the FY05 enacted level. Of this funding, \$56.52 billion is discretionary budget authority.

Education for the Disadvantaged Account:

Conference Report: Provides \$14.63 billion.

Senate Committee-Reported Bill: Provided \$14.53 billion for Education for the Disadvantaged, which is \$1.91 billion below the Administration's request and \$318.8 million below the FY05 enacted level.

School Improvement Programs:

Conference Report: Provides \$5.31 billion.

Senate Committee-Reported Bill: Provided \$5.46 billion for School Improvement Programs, which is \$125.7 million above the Administration's request, but \$161.7 million below the FY05 enacted level.

Innovation and Improvement:

Conference Report: Provides \$945.9 million.

Senate Committee-Reported Bill: Provided \$1.06 billion for Innovation and Improvement, which is \$250.5 million below the Administration's request and \$35.3 million below the FY05 enacted level.

Special Education:

Conference Report: Provides \$11.77 billion.

Senate Committee-Reported Bill: Provided \$11.77 billion for Special Education, which is \$352.0 million below the Administration's request, but \$100.5 million above the FY05 enacted level.

Vocational and Adult Education:

Conference Report: Provides \$2.01 billion.

Senate Committee-Reported Bill: Provided \$1.92 billion for Vocational and Adult Education, which is \$1.71 billion above the Administration's request, but nearly \$114 million below the FY05 enacted level.

Student Financial Assistance:

Conference Report: Provides \$15.08 billion.

Senate Committee-Reported Bill: Provided \$15.10 billion for Student Financial Assistance, which is \$52.8 million above the Administration's request and \$838.0 million above the FY05 enacted level.

Federal Pell Grant Program:

Conference Report: Provides \$13.18 billion. This funding level will maintain a maximum Pell Grant award of \$4050.

Senate Committee-Reported Bill: Provided \$13.18 billion for the Federal Pell Grant Program, which is \$22.0 million below the Administration's request, but \$812.0 million above the FY05 enacted level.

Higher Education:

Conference Report: Provides \$1.97 billion.

Senate Committee-Reported Bill: Provided \$2.10 billion for Higher Education, which is \$902.2 million above the Administration's request, but \$12.2 million below the FY05 enacted level.

Federal TRIO Programs:

Conference Report: Provides \$836.5 million.

Senate Committee-Reported Bill: Provided \$836.5 million for Federal TRIO Programs, which is \$467.2 million above the Administration's request and equal to the FY05 enacted level.

Howard University:

Conference Report: Provides \$239.8 million.

Senate Committee-Reported Bill: Provided \$238.8 million for Howard University, which is equal to the Administration's request and \$1,000 below the FY05 enacted level.

Title IV – Related Agencies

Title IV provides \$49.23 billion for Related Agencies, which is \$251.8 million above the Administration's request and \$1.62 billion above the FY05 enacted level. Of this funding, \$11.46 billion is discretionary budget authority.

Corporation for National Community Service:

Conference Report: Provides \$909.0 million.

Senate Committee-Reported Bill: Provided \$935.2 million for the Corporation for National Community Service, which is \$14.2 million above the Administration's request and \$8.2 million above the FY05 enacted level.

Corporation for Public Broadcasting:

Conference Report: Provides \$400.0 million in advance appropriations for FY 2008.

Senate Committee-Reported Bill: Provided \$400.0 million in advance appropriations for FY 2008. The comparable funding level provided last year was \$400.0 million for FY 2007. The Administration did not request advance funds for this program.

National Labor Relations Board (NLRB):

Conference Report: Provides \$252.3 million.

Senate Committee-Reported Bill: Provided \$252.3 million for the NLRB, which is equal to the Administration’s request and \$2.4 million above the FY05 enacted level.

Social Security Administration (SSA):

Conference Report: Provides \$9.20 billion for administrative expenses of the agency.

Senate Committee-Reported Bill: Provided \$9.33 billion for the administrative expenses of the agency, and an additional \$93.0 million for the SSA’s Inspector General.

President’s Program Terminations and Reductions

(in millions of dollars)

Program	Classification	2005 Enacted	2006 Request	House bill	Senate bill	Conference Report
State Grants for Innovative Education	Reduction	\$198	\$100	\$198	\$100	\$100
Adult Education State Grants	Reduction	\$569.7	\$200	\$569.7	\$569.7	\$569.7
Smaller Learning Communities	Termination	\$94.5	\$0	\$94.5	\$0	\$94.5
Tech Prep State Grants	Termination	\$106	\$0	\$106	\$106	\$106
TRIO Program	Reduction	\$836.5	\$369.4	\$836.5	\$836.5	\$836.5
Safe and Drug Free School State Grants	Termination	\$437	\$0	\$400	\$300	\$350
Vocational Education Programs	Termination	\$11.8	\$0	\$11.8	\$9.3	\$9.3
GEAR UP	Termination	\$306	\$0	\$306	\$306	\$306
Comprehensive School Reform	Termination	\$205	\$0	\$10	\$0	\$8
Perkins Loans: Capital Contribution and Loan Cancellations	Termination	\$66	\$0	\$66	\$66	\$66
Regional Education Laboratories	Termination	\$66	\$0	\$66	\$66	\$66
Foundations for Learning	Termination	\$1	\$0	\$1	\$0	\$1
Vocational Education State Grants	Termination	\$1,194	\$0	\$1,194	\$1,194	\$1,194
Educational Technology State Grants	Termination	\$496	\$0	\$300	\$425	\$275
Even Start	Termination	\$225	\$0	\$200	\$0	\$100

Program	Classification	2005 Enacted	2006 Request	House bill	Senate bill	Conference Report
Parental Information Resource Centers	Termination	\$42	\$0	\$0	\$42	\$40
Community Technology Centers	Termination	\$5	\$0	\$0	\$5	\$0 (Terminated)
Higher Ed. Demos for Students w/ Disabilities	Termination	\$7	\$0	\$0	\$7	\$7
Star Schools	Termination	\$21	\$0	\$0	\$21	\$15
Civic Education	Termination	\$29	\$0	\$29	\$30	\$29
Elementary and Secondary School Counseling	Termination	\$35	\$0	\$35	\$36	\$35
Women's Educational Equity	Termination	\$3	\$0	\$0	\$3	\$3
Arts in Education	Termination	\$36	\$0	\$0	\$36	\$36
Excellence in Economic Education	Termination	\$1.5	\$0	\$0	\$1.5	\$1.5
Exchanges with Historic Whaling and Trading Partners	Termination	\$9	\$0	\$0	\$10	<i>\$10</i>
Occupational and Employment Information	Termination	\$9	\$0	\$0	\$0	\$0 (Terminated)
Mental Health Integration in Schools	Termination	\$5	\$0	\$0	\$5	\$5
Alcohol Abuse Reduction	Termination	\$33	\$0	\$0	\$34	\$33
Ready to Teach	Termination	\$14	\$0	\$0	\$11	\$11
Close Up Fellowships	Termination	\$1	\$0	\$1	\$1	\$1
Dropout Prevention Program	Termination	\$5	\$0	\$0	\$5	\$5
School Leadership	Termination	\$15	\$0	\$15	\$15	\$15
National Writing Project	Termination	\$20	\$0	\$20	\$23	\$22
Foreign Language Assistance	Termination	\$18	\$0	\$0	\$25	\$22
Vocational Rehabilitation Recreational Programs	Termination	\$3	\$0	\$3	\$3	\$3
Javits Gifted and Talented Education	Termination	\$11	\$0	\$0	\$11	\$10
Teacher Quality Enhancement Program	Termination	\$68	\$0	\$58	\$58	\$60.5
Supported Employment	Termination	\$37	\$0	\$30	\$30	\$30
Underground Railroad Program	Termination	\$2	\$0	\$0	\$2	\$2
Vocational Rehab. (VR) Migrant Seasonal Workers	Termination	\$2	\$0	\$2	\$2	\$2
Interest Subsidy Grants	Termination	\$1	\$0	\$0	\$0	\$0 (Terminated)
Thurgood Marshall Legal Opportunity	Termination	\$3	\$0	\$0	\$3.5	\$3
B.J. Stupak Olympic Scholarships	Termination	\$1	\$0	\$1	\$0	\$0 (Terminated)
Byrd Scholarships	Termination	\$41	\$0	\$0	\$41	\$41
LEAP	Termination	\$66	\$0	\$66	\$66	\$66
State Grants for Incarcerated Youth	Termination	\$22	\$0	\$0	\$24	\$23
Literacy Programs for Prisoners	Termination	\$5	\$0	\$0	\$0	\$0 (Terminated)
Tech-prep Demonstration	Termination	\$5	\$0	\$0	\$0	\$0 (Terminated)
Projects with Industry	Termination	\$22	\$0	\$20	\$20	\$20

Program	Classification	2005 Enacted	2006 Request	House bill	Senate bill	Conference Report
International Labor Affairs Bureau	Reduction	\$93	\$12	\$12	\$93	\$73
Office of Disability Employment Policy	Reduction	\$47	\$28	\$28	\$47	\$28
Reintegration of Youthful Offenders	Termination	\$50	\$0	\$0	\$50	\$50
Migrant and Seasonal Farm Worker Training Program	Termination	\$76	\$0	\$76	\$81	\$81
HRSA Rural Health	Reduction	\$144	\$30	\$60	\$170	\$124
HRSA Health Professions	Reduction	\$450	\$161	\$197	\$454	\$245
HRSA Children's Hospitals GME Payment Program	Reduction	\$301	\$200	\$300	\$300	\$300
SAMHSA Program of Regional and National Significance	Reduction	\$891	\$838	\$853	\$884	\$859
State, Local & Hospital Bioterrorism Preparedness Grants	Reduction	\$1,406	\$1,280	\$1353	\$1280	\$1244
HRSA Trauma Care	Termination	\$3	\$0	\$0	\$3	\$3
HRSA Traumatic Brain Injury	Termination	\$9	\$0	\$9	\$9	\$9
HRSA State Planning Grant Program	Termination	\$11	\$0	\$0	\$0	\$0 (Terminated)
HRSA Healthy Community Access Program	Termination	\$83	\$0	\$0	\$60	\$0 (Terminated)
HRSA Health Facilities Construction Congressional Earmarks	Termination	\$483	\$0	\$0	\$480	\$0 (Terminated)
HRSA Emergency Medical Services for Children	Termination	\$20	\$0	\$19	\$20	\$20
CDC Youth Media Campaign	Termination	\$59	\$0	\$11	\$0	\$0 (Terminated)
CDC Preventive Health Block Grant	Termination	\$119	\$0	\$100	\$100	\$100
HRSA Universal Newborn Hearing Screening	Termination	\$10	\$0	\$10	\$10	\$10
ACF Community Service Discretionary Programs	Reduction	\$90	\$25	\$65	\$82	\$65
ACF Community Services Block Grant	Termination	\$637	\$0	\$320	\$637	\$637
CDC Congressional Earmarks	Termination	\$60	\$0	\$55	\$60	\$0 (Terminated)
ACF Early Learning Opportunities Fund	Termination	\$36	\$0	\$0	\$0	\$0 (Terminated)